

Message Text

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ACTION IO-14

INFO OCT-01 NEA-10 ISO-00 DEAE-00 CIAE-00 INR-10 JUSE-00

NSAE-00 RSC-01 SNM-02 SY-10 TRSE-00 USIA-15 NSC-10

SCI-06 OMB-01 SS-20 HEW-08 DODE-00 AID-20 AGR-20 L-03

DRC-01 /152 W

----- 082961

R 011605Z MAR 74

FM USMISSION GENEVA

TO SECSTATE WASHDC 4354

INFO AMEMBASSY ISLAMABAD

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 1351

FROM USDEL, CND

E.O. 11652: GDS

TAGS: SNAR, UN

SUBJ: NARCOTICS: PAKISTAN CONTROL PROGRAM

1. PAKISTAN REPRESENTATIVE CND (ORAKZAI) HAS DISCUSSED WITH USDEL QUESTION OF EXPEDITING US ASSISTANCE TO PAKISTAN CONTROL PROGRAM. HE ASSERTED THAT WHILE ONE YEAR HAS BEEN LOST BECAUSE OF DELAYS IN AGREEMENT ON ASSISTANCE, HE IS COMMITTED TO PHASE OUT WITHIN THREE YEARS OPIUM PRODUCTION IN SETTLED AREAS. HE ADDED HE ALSO ENVISAGES CONTROL OF PRODUCTION IN MERGED AND TRIBAL AREAS, ALL PROVIDED DEVELOPMENT ASSISTANCE CAN BE PROVIDED IN CYCLE WITH ENFORCEMENT MEASURES IN OPIUM GROWING AREAS.

2. ORAKZAI ASKED IF USDEL COULD HELP IN EXPEDITING DELIVERIES OF EQUIPMENT FOR FIELD INVESTIGATION UNITS UNDER ASSISTANCE AGREEMENT SIGNED IN JANUARY. HE SAID EQUIPMENT COULD BE PUT TO USE IMMEDIATELY UPON RECEIPT AND THAT PNCB WOULD OBTAIN POLICE POWERS TO ACT IN PROVINCES WITHIN ONE TO TWO MONTHS.

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3. IN RESPONSE TO REQUEST FOR EXACT STATEMENT OF PLAN TO WHICH GOP COMMITTED FOR PHASED ELIMINATION OF OPIUM PRODUCTION, ORAKZAI REPLIED AS FOLLOWS:

A) PHASE 1 - 1973-74. ELIMINATION OF UNLICENSED PRODUCTION IN SETTLED AREAS AND REDUCTION OF LICENSED PRODUCTION BY 50 PERCENT IN SETTLED AREAS. HE STATED THAT ALREADY IN THIS FIRST PHASE, NEW ENFORCEMENT PERSONNEL HAVE BEEN RECRUITED; THE 1974 BUDGET IS \$600,000 AND THE PROJECTED 1975 BUDGET IS \$2,200,000; THE NARCOTIC LAW HAS BEEN AMENDED IN ONE PROVINCE (SIND); A "SECOND" ADDITIONAL FEDERAL LAW HAS BEEN DEVELOPED, IS WITH THE LAW MINISTRY, AND WILL BE PROCESSED WITHIN ONE MONTH; REGIONAL HEADQUARTERS HAVE BEEN ESTABLISHED; AND A REWARD SYSTEM FOR INFORMERS HAS BEEN INSTITUTED.

B) PHASE 2 - 1974-75. THE NARCOTIC LAWS WILL BE ENFORCED IN THE MERGED AREAS (WHERE UN ASSISTANCE PROGRAM HAS BEEN REQUESTED). A DEVELOPMENT PROGRAM WILL BE BEGUN IN THE TRIBAL AREAS.

C) PHASE 3 - 1975-76. OPIUM PRODUCTION WILL BE BROUGHT UNDER COMPLETE CONTROL, AND WILL HAVE BEEN ELIMINATED IN THE SETTLED AREAS.

4. ORAKZAI WAS PRESSED HARD ON PAKISTAN'S COMMITMENT TO ELIMINATE OPIUM PRODUCTION AS SOON AS POSSIBLE UNDER THIS PHASED PROGRAM, IN ACCORDANCE WITH THE PUBLIC ASSURANCES GIVEN BY PRIME MINISTER BHUTTO. HE SAID HE ACCEPTED THIS COMMITMENT.

5. IN RESPONSE TO ORAKZAI'S INSISTENCE THAT ENFORCEMENT AND DEVELOPMENT MUST GO HAND IN HAND AND THAT A DEVELOPMENT ASSISTANCE PROGRAM IS NECESSARY TO ENFORCE A PHASE OUT OF OPIUM PRODUCTION, USDEL MEMBER MADE THE FOLLOWING COMMENTS. NEITHER THE US NOR THE UN WILL PROVIDE OPEN ENDED FUNDS TO THE GOP FOR DEVELOPMENT IN THE OPIUM GROWING AREAS. THE GOP MUST DEVELOP AND JUSTIFY A BASIS FOR PROJECT ASSISTANCE. IF ADVANCE SURVEYS ARE NECESSARY THEY MUST FIRST BE MADE. THE GOP COULD THEN REQUEST ASSISTANCE FOR A PROJECT OR PROJECTS WITH CLEARLY DEFINED OBJECTIVES RELATED TO THE PHASE OUT OF OPIUM, WITH INDICATION OF WHAT RESOURCES THE GOP IS PREPARED TO APPLY

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TO LOCAL COSTS AND THE NATURE AND AMOUNT OF EXTERNAL ASSISTANCE NEEDED. ONLY IN THIS WAY COULD A REPLACEMENT PROGRAM BE BEGUN IN THE OPIUM GROWING AREAS.

6. ORAKZAI WAS ASKED IF DEVELOPMENT ASSISTANCE WAS REQUESTED IN THE SETTLED AREAS WHERE HE SAID LICENSES WERE BEING ENFORCED AND UNLICENSED PRODUCTION WAS BEING DESTROYED. HE REPLIED IN THE AFFIRMATIVE. HE WAS THEN

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SCI-06 OMB-01 SS-20 HEW-08 DODE-00 AID-20 AGR-20 L-03

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TO SECSTATE WASHDC 4355

INFO AMEMBASSY ISLAMABAD

C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 1351

ASKED IF THERE WAS A SPECIFIC AREA WHERE A DEMONSTRATION PROJECT MIGHT BE DEVELOPED, WHICH WOULD PROVIDE AN INCENTIVE FOR OPIUM GROWERS IN MERGED AND TRIBAL AREAS AS WELL AS THE SETTLED AREAS TO GET OUT OF OPIUM PRODUCTION. HE REPLIED THAT IN HIS OPINION THE AREA OF SWABI-GADOON, AN UNDERDEVELOPED AREA WHERE HE SAID THERE ARE BOTH LICENSED AND UNLICENSED OPIUM GROWERS, WOULD BE A GOOD PLACE TO START. HE SAID A PROJECT SURVEY WOULD COST ABOUT \$30,000, AND COULD BE DONE BY PAKISTAN BUT FINANCIAL HELP TO MAKE AVAILABLE SURVEY PERSONNEL WOULD BE NECESSARY. HE SUGGESTED THE PROJECT MIGHT INCLUDE CONNECTING AND ACCESS ROADS, BRINGING IN POWER FROM A NEARBY HYDROELECTRIC PLANT, AGRICULTURE INPUTS OF FERTILIZERS AND TRACTORS, AND COTTAGE INDUSTRIES.

7. ORAKZAI AND HUSAIN (PNCB SECRETARY) WERE PRESSED ON THE CONTRIBUTION PAKISTAN WOULD MAKE TO THESE PROGRAMS. EXHIBITING SOME SENSITIVITY ON THIS ASPECT, THEY POINTED TO THE BUDGETARY COMMITMENTS. IN ADDITION, THEY DECLARED THAT THE MAINTENANCE AND OPERATING COSTS OF THE UNITS FOR WHICH THE US WAS PROVIDING EQUIPMENT ON A ONE-TIME BASIS VALUED AT \$800,000, WAS AN EQUIVALENT AMOUNT ON AN ANNUAL BASIS. THEY ALSO DECLARED THAT THE LOSS TO

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THE GOVERNMENT OF REVENUE AS THE RESULT OF CLOSING OUT THE OPIUM CONTRACTORS EFFECTIVE JULY 1, WOULD BE \$3 MILLION ANNUALLY. THEY FELT THIS INDICATED PAKISTAN WOULD BE MAKING A SUBSTANTIAL CONTRIBUTION FOR PROGRAMS TO WHICH THE US ATTACHED HIGH PRIORITY BUT WHICH IN THE SCALE OF PAKISTANI PRIORITIES ARE OF A LOWER RANK OF IMPORTANCE.

8. IT IS RECOGNIZED THAT ORAKZAI'S REPRESENTATION OF SITUATION DIFFERS IN CERTAIN IMPORTANT RESPECTS FROM REPORT AND EVALUATION OF EMBASSY ISLAMABAD. NEVERTHELESS, WE SUGGEST THAT DEPARTMENT AND EMBASSY CONSIDER FOLLOWING PROPOSITIONS WITH VIEW TO GETTING PAKISTAN PROGRAM OFF DEAD CENTER AND GETTING ON WITH COOPERATIVE ENFORCEMENT AND REPLACEMENT PROGRAMS. USDEL HAS DISCUSSED WITH UN ITS PROPOSED MISSION TO PAKISTAN IN MARCH 1974. MICUTA, WHO WILL HEAD MISSION, AGREES THAT APPROACH SHOULD BE AS SUGGESTED BELOW, AND THAT UN ASSISTANCE SHOULD ALSO BE CONDITIONED UPON PAKISTAN'S COMMITMENT TO ENFORCE NARCOTIC LAWS AND PHASE OUT OPIUM PRODUCTION.

A) THAT A MAXIMUM EFFORT BE MADE TO ACCELERATE DELIVERY OF EQUIPMENT UNDER THE ENFORCEMENT ASSISTANCE PROGRAM. THIS SHOULD BE DONE NO MATTER WHO WAS TO BLAME FOR THE DELAY IN SIGNING THE AGREEMENT. ORAKZAI SHOULD BE TAKEN AT HIS WORD THAT HE CAN AND WILL USE THE EQUIPMENT IN ENFORCEMENT AS SOON AS RECEIVED. IF THIS IS A BLUFF, IT SHOULD BE CALLED.

B) THAT WE ACCEPT THE PAKISTAN PROGRAM IN THREE PHASES TO ELIMINATE OPIUM PRODUCTION IN THE SETTLED AREAS, AND BRING IT UNDER A GREATER MEASURE OF CONTROL IN THE MERGED AND TRIBAL AREAS; THAT WE NOT INSIST AS A BASIS FOR COOPERATING THAT A TOTAL BAN BE PROMULGATED, BUT THAT WE HOLD ORAKZAI TO HIS STATED OBJECTIVE IN THE THREE PHASE PROGRAM.

C) THAT ASSISTANCE BE CONSIDERED FOR A SURVEY OF THE SWABI-GADOON AREA AND FOR PROJECTS OF RURAL DEVELOPMENT IN THIS AREA, RELATED TO THE REPLACEMENT OF OPIUM AND CONTINGENT UPON EFFECTIVE ENFORCEMENT MEASURES IN THAT AREA. CONSIDERATION SHOULD BE GIVEN TO ASSISTANCE BY THE US BILATERALLY AND ALSO BY THE UN FROM UNFDAC FUNDS, WITH A VIEW TO GETTING INTO OPERATION AS SOON AS

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POSSIBLE ON A PROJECT BASIS IN A DEFINITIVE AREA AN

ASSISTANCE PROGRAM TIED TO EFFECTIVE ENFORCEMENT AND
REPLACEMENT OF OPIUM PRODUCTION. DALE

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Message Attributes

Automatic Decaptioning: X
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